

# **APPENDIX**

# Nigeria's Petroleum Industry Bill: Selected Governance and Transparency Provisions, and Comparisons with International Best Practices

for use with the July 2011 FOSTER policy brief:

"Nigeria's Petroleum Industry Bill: Improving sector performance through strong transparency and accountability provisions"

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Objective 1. Strong rules for open, competitive and transparent upstream awards.

Issue	Presidency bill (HB 159)	Senate draft (SB 236)	IAT memo (September 2010)	Best practice
Requirement of				
competitive,	Competitive, open, and transparent	Competitive, open, and transparent	Competitive, open, and transparent	Competitive, open, and transparent nature
open, and	nature of the process	nature of the process	nature of the process	of the process
transparent	270(1) - The grant of a petroleum	212 - The grant of a petroleum	189(1) The grant of a petroleum	Angola Petroleum Activities Law
award processes	prospecting licence, petroleum mining	prospecting licence, petroleum	mining lease, not derived from a	44(3) – The National Concessionaire shall
	lease or contract in respect of any	mining lease or contract in respect of	petroleum prospecting license, or a	apply to the supervising Ministry for due
	territory in, under or upon the territory	any territory in, under or upon the	petroleum prospecting licence in	authorization to carry out an open tender to
	of Nigeria shall be by a bidding process	territory of Nigeria shall be by a	respect of any territory in, under or	define the entities with which it shall
	conducted by the Directorate, in	bidding process conducted by the	upon the territory of Nigeria shall be	associate [].
	consultation with the Inspectorate,	Commission, in consultation with the	by a bidding process conducted by	(4) The status of associate of the National
	which bidding process shall be open,	Inspectorate, which bidding process	the Inspectorate, or conducted by	Concessionaire may be awarded through
	transparent and competitive.	shall be open, transparent and	the National Oil Company pursuant	direct negotiation with the interested
		competitive.	to paragraph (b) of subsection (2) of	companies, but only in the following cases:
			section 171 of this Act, in	(a) Immediately following an open tender
			consultation with the Inspectorate,	procedure which has not resulted in the
			which bidding process shall be open,	awarding of the status of associate of the
			transparent and competitive and	National Concessionaire because of the lack
			non-discriminatory with respect to	of bids;
			any company.	(b) Immediately following an open tender
				procedure which has not resulted in the
				awarding of the status of associate of the
	No discretionary awards	No discretionary awards	No discretionary awards	National Concessionaire due to the
	270(2) - For the avoidance of doubt, no	214(7) - For the avoidance of doubt,	For the avoidance of doubt, no	supervising Ministry, after consulting with
	discretionary awards shall be given	no discretionary awards shall be	discretionary awards shall be given	the National Concessionaire, considered the
	under any circumstances whatsoever.	given under any circumstances	under any circumstances	submitted bids unsatisfactory in view of the
		whatsoever.	whatsoever, [except under certain	adopted criteria for the award.
			circumstances where acreage is	
			relinquished, set out in 191]	
Qualification of				
companies		Baseline legislated criteria –	Baseline legislated criteria –	Baseline legislated criteria – adequate
Companies		adequate technical and financial	adequate technical and financial	technical and financial means to carry out
		means to carry out obligations	means to carry out obligations	obligations
		214 - Only companieswhich have	171(5) - Only companies that	Angola Petroleum Activities Law 45(1) – The
		complied with all the conditions that	comply with the conditions	status of Operator associate of the National
		complica with all the conditions that	comply with the conditions	status of Operator associate of the National



may be prescribed by the Commission and the Inspectorate, as the case may be, shall be entitled to be a licensee, lessee or contractor. 196(5).

The conditions prescribed shall include the requirement to be a company that qualifies pursuant to the qualification criteria determined in the bid invitation. Such criteria shall be different for operators and non-operators in the following respects:

- (a) the criteria for operator shall establish that the operator shall have the financial means and the technical qualifications to carry out the upstream petroleum operations in a safe manner and in accordance with the highest international standards, and
- (b) the criteria for a non-operator shall establish that the non-operator shall have the financial means to adequately finance his obligations.

prescribed by the Inspectorate, shall be entitled to be licensees, lessees or contractor parties under the terms of this Part III of the Act.

- (6) The conditions prescribed in subsection (5) of this section shall include the requirement to be a company that qualifies pursuant to the qualification criteria determined in the bid invitation. Such criteria shall be different for operators and non-operators in the following respects:
- (a) the criteria for operator shall establish that the operator shall have the financial means and the technical qualifications to carry out the upstream petroleum operations in a safe manner and in accordance with the highest international standards; and
- (b) the criteria for non-operator shall establish that the non-operator shall have the financial means to adequately finance his obligations.

# Regulators must set more detailed criteria

171 – The Inspectorate shall establish the technical, legal, economic and financial requirements as well as the minimum experience and capacity necessary for would be licensees, lessees, and contractors, which shall be contained in guidelines prepared by the Directorate.

Concessionaire in a Petroleum concession may only be awarded to corporations which can show they have the technical and financial capability to carry out Petroleum Operations in the relevant concession area. (2) The status of non-operator associates of the National Concessionaire may only be awarded to corporations which show capacity and financial capability. [see also section 19]

Timor Leste Petroleum Act 10(2) - In order to be eligible to enter into a Petroleum Contract, a Person must:

 have, or have access to, the financial capability, the technical knowledge and technical ability, to carry out the Petroleum Operations in the Contract Area

#### Regulators to set more detailed criteria

Angola Petroleum Activities Law 45(3) - The requirements regarding evidence of the technical and financial capacity and capability referred to in the preceding paragraphs shall be established in the regulations...

Allocation criteria shall be published
Sierra Leone Petroleum Policy 8(v) - For
transparency and equity, allocation criteria
shall be published in order to inform
petroleum companies of the basis for

# Regulators must set more detailed criteria

270(4) - The Directorate in consultation with the Inspectorate shall establish the technical, legal, economic and financial requirements as well as the minimum experience and capacity necessary for would be licensees, lessees, and contractors, which shall be contained in guidelines prepared by the Directorate.



	Regulators must make awards on the basis of qualification 270(4) - Licensees, lessees and contractors shall be chosen in accordance with [the Directorate's guidelines for qualifying bidders.]		Regulators must make awards on the basis of qualification 270(4) - Licensees, lessees and contractors shall be chosen in accordance with [the Directorate's guidelines for qualifying bidders.]	Only pre-qualified companies allowed to bid  Sierra Leone Petroleum Policy 8(iii) – Only pre-qualified companies that meet government's criteria for pre-qualification shall be permitted to bid as part of the bidding where emphasis will be put on the obligatory work programme offered.  Additional legislated application requirements for bidders to qualify Peru Rules and Regulations to Qualify Oil Companies 5 – Oil Companies with previous experience in Hydrocarbons' exploration and exploitation activities or exploitation must present to PERUPETRO S.A., for purposes of being Qualified, an application attaching the following documents:  a. [incorporation papers];  b. [Affidavit stating the bidder is not bankrupt, unable to contract with the State, able to fulfill all future obligations under the license or contract]
Publication of impending	Call for bids	Call for bids	Call for bids	able to fulfill all future obligations under the
tenders, bid	270(3) - The Minister shall direct the	214(7) - The Commission shall direct	189(4) - The Minister shall direct the	Sierra Leone Petroleum Policy 8(ii) – Bid



rounds and	Directorate to call for bids in	the Directorate to call for bids in	Inspectorate to call for bids in	rounds shall be announced as and when they
details of bids	accordance with a process that shall be	accordance with a process that shall	accordance with a process that shall	are considered necessary.
	made available to the general public	be made available to the general	be made available to the general	
	through publications on the website of	public through publications on the	public through publications on the	Angola Decree 48/06 - Tender shall be
	the Inspectorate and in at least two	website of the Inspectorate and in at	website of the Inspectorate and in at	publicly announced 60 days before the
	newspapers with international and two	least two newspapers with	least two newspapers with	deadline.
	newspapers with national coverage.	international and two newspapers	international coverage and two	
		with national coverage.	newspapers with national coverage.	
			Publication of bid details	Publication of bid details
			189(6) - All bids received based on	Angola Decree 48/06 - On the deadline for
			the bid parameters established in	submission of bids, all bids shall be opened
			paragraph (2) of this section shall be	at a public session before a panel.
			opened in public and in the presence	at a passe session service a passes
			of representatives of the Presidency,	
			the Ministry of Finance, the	
			Directorate and the Service.	
Disclosure of				Natural Resource Charter Precept 4 – The
beneficial				true beneficial owners of the firm and their
ownership				sources of funds should be known. There
Ownership				should be strong rules to prevent public
				officials steering business to firms in which
				they or their relatives and proxies may have
				a financial interest.

## Objective 2. Strong rules for awarding lifting, midstream and downstream licenses.

Issue	Presidency Bill	Senate Draft	IAT Memo	Best Practice
Publication				
online and in	Publication of licensing opportunities	Publication of licensing	Publication of licensing	
print media of		<u>opportunities</u>	<u>opportunities</u>	
licensing				
opportunities,	Publication of applications and	Publication of applications and	Publication of applications and	
application and	opportunity for public comment	opportunity for public comment	opportunity for public comment	



#### awards.

291(1), 325 - When an application is made for a [technical or commercial] licence, the applicant shall publish a notification of the application in at least two Nigerian newspapers with nationwide circulation, in the form and manner, for as many times, for such period or periods, and in accordance with the period that may be prescribed in any regulations issued by the Minister on the advice of the Inspectorate.

(2) Following the publication of the notification of the application, interested parties may comment on or make representations to the Inspectorate in respect of the application within the period of time prescribed in the Regulations, which period of time must be indicated in the published notification.

#### **Publication of awards**

290(6), 325 - Where the Inspectorate has decided to grant a [technical or commercial] license it shall publish a notice of its decision in the form and in the manner prescribed in regulations issued by the Commission on the advice of the Inspectorate.

291(3), 325 - Following the grant or renewal of a [technical or commercial] license the applicant shall publish the notification of the grant or renewal in the form and manner in at least two Nigerian newspapers with nationwide circulation, for as many times, for such period or periods and in accordance

229(1), 264 - When an application is made for a [technical or commercial] licence, the applicant shall publish a notification of the application in at least two Nigerian newspapers with nationwide circulation, in the form and manner, for as many times, for such period or periods, and in accordance with the period that may be prescribed in any regulations issued by the Commission on the advice of the Inspectorate. (2) Following the publication of the notification of the application, interested parties may comment on or make representations to the Inspectorate in respect of the application within the period of time prescribed in the Regulations, which

#### **Publication of awards**

the published notification.

229(6), 264 - Where the Inspectorate has decided to grant a [technical or commercial licence] it shall publish a notice of its decision in the form and in the manner prescribed in regulations issued by the Minister on the advice of the Inspectorate.

period of time must be indicated in

229(3), 264 - Following the grant or renewal of a technical licence the applicant shall publish the notification of the grant or renewal in the form and manner in at least two Nigerian newspapers with nationwide circulation, for as many times, for such period or periods and

210(1), SECTION - When an application is made for the issuance, renewal or modification of a [technical or commercial] licence, the applicant shall publish a notification of the application in at least two Nigerian newspapers with nationwide circulation, in a manner prescribed in the applicable regulations.

(2) Following the publication in subsection (1) of this section, any interested person may comment on or make representations to the responsible Regulatory Institution in respect of the application within the period of time prescribed in the applicable regulations, which period of time must be indicated in the published notification.

#### **Publication of awards**

209(6), 243 - Where a [technical licence or commercial] is issued, renewed or modified, a notice of the issuance, renewal or modification shall be published in at least two national news papers.



	with such periods of time as may be prescribed in any regulations made by the Minister on the advice of the Inspectorate.  Creation of license registry 301 -306, 340-44 - [Inspectorate shall establish a registry of all licenses; registry shall be open to the public; individuals can obtain certified true copies of licenses and certain associated documents upon payment of a fee prescribed by regulations.]	in accordance with such periods of time as may be prescribed in any regulations made by the Commission on the advice of the Inspectorate.  Creation of license registry 301, 302, 306, 333-38 — [Inspectorate shall establish a registry of all licenses; registry shall be open to the public; individuals can obtain certified true copies of licenses and certain associated documents upon payment of a fee prescribed by regulations.]	Creation of license registry 221-223, 258-260 – [Inspectorate shall establish a registry of all licenses; registry shall be open to the public; individuals can obtain certified true copies of licenses and certain associated documents upon payment of a fee prescribed by regulations.]	
Requirement of competitive, open, and transparent award processes				Natural Resource Charter Precept 4 – Competition in downstream activities and procurement of upstream services is also important for achieving value and efficiency in the extraction process. This may include avoiding the allocation of resource outputs to the domestic market at a value lower than the international price.
Qualification of companies	308, 325 - An application for the grant, renewal, modification of a [technical or commercial] licence shall be presented to the Inspectorate in the form and manner prescribed by regulations issued by the Commission on the advice of the Inspectorate and shall be accompanied by the prescribed fee, if any, together with such information or documents as may be prescribed in the said regulations.  292, 327 - The Inspectorate shall make recommendations to the Minister to	228(2), 263 - An application for the grant, renewal, modification of a [technical or commercial] licence shall be presented to the Inspectorate in the form and manner prescribed by regulations issued by the Commission on the advice of the Inspectorate and shall be accompanied by the prescribed fee, if any, together with such information or documents as may be prescribed in the said regulations.  230, 265 - The Inspectorate shall	209(2), 242(2) - An application for the issuance, renewal or modification of a technical licence shall be made to the Regulatory Institution in the form and manner prescribed by applicable regulations and shall be accompanied by the prescribed fee, if any, together with such information or documents as may be prescribed in regulations.  211, 244 - The Minister shall make regulations establishing the procedures and other matters	



	issue regulations applicable to [technical or commercial] licensing procedures under this Act, which shall include, but shall not be limited to- (a) the procedure, form, criteria, timescale and fees for licence applications, including any criteria for the grant of the licence and the grounds on which licenses may be refused.	make recommendations to the Commission to issue regulations applicable to [technical or commercial] licensing procedures under this Act, which shall include, but shall not be limited to-(a) the procedure, form, criteria, timescale and fees for licence applications, including any criteria for the grant of the licence and the grounds on which licenses may be refused.	relating to [technical or commercial] licences for midstream petroleum operations and for downstream petroleum operations under this Part, which shall prescribe, among other things, the following:  (a) the procedure, form, criteria, timescale and fees for licence applications, including any criteria for the grant of the licence and the grounds on which licences may be refused.	
Disclosure of beneficial ownership				Natural Resource Charter Precept 4 – The true beneficial owners of the firm and their sources of funds should be known. There should be strong rules to prevent public officials steering business to firms in which they or their relatives and proxies may have a financial interest.

Objective 3: Detail the processes for selling NNPC shares, assets, or subsidiaries, and government shares in joint venture operations.

Issue	Presidency Bill (HB 159)	Senate Draft (SB 236)	IAT memo (September 2010)	Best Practice
Procedures for				Norway 2001
sale of NNPC	Initial ownership	Initial ownership	Initial ownership	When the Norwegian Parliament approved
shares	136(4) - Ownership of the National Oil	117(3) Ownership of the National Oil	78(4) Ownership of the National Oil	the proposal to partially privatize Statoil in
	Company shall be vested solely in the	Company shall be vested solely in the	Company shall be vested solely in the	2001, shares were listed on the New York
	Federal Government of Nigeria at the	Federal Government of Nigeria.	Federal Government of Nigeria at the	and Oslo Stock Exchanges. The Government
	time of incorporation.		time of incorporation	retained a 66.67% ownership stake in the
				company.
	Potential sale of shares	Potential sale of shares	Potential sale of shares	
	136(5) – Notwithstanding the	[no provisions allowing or	78(6) - The government may at any	
	provisions of subsection (4) of this	prohibiting]	time after two years from the date of	
	section the government may at any		incorporation of the National Oil	
	time after two years from the date of		Company, decide to divest itself of	



	incorporation of the National Oil Company, decide to divest itself of any amount of shares in the National Oil Company for sale to the Nigerian public on the Nigerian Stock Exchange.  Who decides terms of sale?  146. The functions of the Board shall Include (a) reviewing and guiding corporate strategy, major plans of action, risk policy, annual budgets and business plans; setting performance objectives; monitoring implementation and corporate performance; and overseeing major capital expenditures,		any amount of shares in the National Oil Company.  Who decides terms of sale?  88. The functions of the Board shall include: (a) reviewing and guiding corporate strategy, major plans of action, risk policy, annual budgets and business plans; setting performance objectives; monitoring implementation and corporate performance; and overseeing major	
Procedures for the sale of NNPC shares in JVs or IJVs	and corporate performance; and	[JVs left unincorporated]	implementation and corporate performance; and overseeing major capital expenditures, acquisitions and divestitures.  Sale prohibited 162(2) - The shares held by the National Oil Company in each of the incorporated joint venture companies shall at all times during the life of each incorporated joint venture company remain non transferable either by way of sale,	
			assignment, mortgage or pledge to any other entity other than another entity wholly owned by the Federal Government of Nigeria.	

## **Objective 4: Access to Information**

Issue	Presidency Bill (HB 159)	Senate Draft (SB 236)	IAT memo (September 2010)	Best Practice
Recognition	5 - In achieving their functions and		5 - In achieving their functions and	Sierra Leone Petroleum Policy 5(iii) -
and/or	objectives under this Act, the		objectives under this Act, the	Government and other stakeholders shall
Incorporation of	Institutions and the National Oil		Institutions and the National Oil	participate in the Extractive Industries
NEITI	Company shall be guided by principles		Company, shall be bound by the	Transparency Initiative, as they currently do



	of the Nigerian Extractive Industries Transparency Initiative Act of 2007.	principles of the Nigerian Extractive Industries Transparency Initiative Act of 2007.	in other sectors. Relevant data on petroleum revenue will be published according to the principles, criteria and procedures established by the Initiative.
Disclosure of JV, PSC costs		174(4) – Every company involved as licensee, lessee or contractor shall for each license and lease provide a yearly summary of all revenues and costs on which the payments [of taxes, royalties, fees and bonuses] of this section were based within three years after the termination of each calendar year and the provisions with respect to confidentiality under [174(1)] shall apply to the requirement to provide such summaries.  (5) The Directorate shall define the required detail and classification of the summary under subsection (4) of this section and such summaries shall be non confidential and published on the website of the Directorate together with the revenue information pursuant to [174(1)] of this section.	
Disclosure of JV, PSC budgets		173(9) - (9) All information pursuant to subsection (1) of section 362 of this Act shall be non-confidential and the Inspectorate shall publish this information on their website.  362. (1) The Agency, the Authority, the National Oil Company, and the Inspectorate shall provide information to the Service and the Inspectorate on: (a) the approved budgets of incorporated joint ventures and for	



	1	,		
			production sharing contracts and	
			information on project cost	
			benchmarking and cost monitoring;	
			(b) production, lifting or exported	
			crude and Natural Gas , LNG, CNG,	
			NGLs, realisable prices, American	
			Petroleum Institute gravity of various	
			crude oil blends, schedule of shipping	
			agents or companies involved in	
			lifting crude oil, Natural Gas , LNG,	
			CNG, NGLs stating names, addresses,	
			quantity and value of crude oil lifted;	
			(c) names and addresses of licensed	
			companies in the oil and gas	
			industry, schedule and approved cost	
			of all exploration and appraisal wells,	
			schedule of licenses or leases	
			granted categorised as to petroleum	
			prospecting licences and petroleum	
			mining leases and payments made	
			thereon, production and lifting of	
			crude oil specifying the affected	
			terminals by the Inspectorate; and	
			(d) any other information that the	
			Service may, by regulations, require,	
			from time to time.	
Disclosure of			174(6) - The text of any existing or	From IFC Policy on Social and Environmental
contracts			future licence or lease or contract	Sustainability, December 1, 2010:
			with the National Oil Company and	
			any amendments or side letters	49. IFC will encourage governments and
			thereto shall not be confidential and	corporations to make extractive industry
			shall be published on the website of	contracts public, and two years from the
			the Directorate and the provisions of	date of its Board approval of this policy it will
			sub-section [174(1)] of this section	require that, in the case of extractive
			apply.	industries projects it finances, the principal
			(7) The texts pursuant to subsection	contract with government that sets out the
			(6) of this section shall be on the	key terms and conditions under which a
			website of the Directorate within one	resource will be exploited, and any
			year after the commencement of this	significant amendments to that contract, be
	1	1	,	5



	not cor per suc aft	et, and where such information is per supplied to the Directorate, a impany in default shall pay a enalty of US \$ 10,000 for every day ch information is not available ter the date required to the rectorate.	public. IFC will allow the redaction of commercially sensitive information that is not essential to understand the terms and conditions under which the resource is developed.  50. IFC may accept in lieu of contract disclosure, the publication by the client of a summary of the key terms and conditions under which the resource is being developed. This summary shall include the life of the contract; any material payments due to government made under it; other material fiscal terms and conditions; and a summary of any significant stabilization clauses.  51. In cases where IFC provides financing for multiple corporate purposes rather than financing one specific project, the requirement for contract disclosure shall only apply to the principal investment for which funds are to be used  Natural Resource Charter precept 4  As much information as possible should be made public prior to the awarding of contracts. Contracts themselves should be made public. This includes the fiscal regime under which firms will be operating. It also includes geological knowledge; publicly available findings of advanced survey work are likely to be beneficial in drawing firms into the bidding process. Social and environmental terms should be made public too. Robust and well-thought-through model contracts that have been subject to detailed legal review provide a sound basis for bids.



	establish the legitimacy of the outcome, particularly where the development is of national importance. Social and environmental terms should be made public too.
	Niger Constitution 150 – Contracts for the exploration and exploitation of natural and sub-soil resources, as well as all revenues paid to the state, disaggregated company-by-company, will be published in full in the Official Journal of the Republic of Niger.
	Liberia Extractive Industries Transparency Initiative Act 5.3 - For the purpose of this Act, contract transparency shall mean (1) public accessibility of material concessions/licenses and agreements relate to the sectors within the scope of the LEITI as per Section 5.4 hereof; and (2) the post- award review and/or audit of the process by and through which concessions, contracts,
	and licenses are awarded for exploration and/or exploitation of minerals, forests and other resources in order to ascertain that each award was made in compliance with applicable laws.
	Sierra Leone Petroleum Policy 5(iv) — Government shall publish the text of any existing or future petroleum agreements governing exploration and exploitation companies or groups but at the same time avoiding the disclosure of information whose publication would materially damage a party's legitimate business interests.
	DRC Decree No. 11/26 of May 20 2011 Carrying the Obligation to Publish All Nature Resource Contracts 2 – All contracts signed



		between the State or a State-Owned Enterprise and one or more national or foreign private or public company, related to prospecting, exploration, or exploitation of [mineral, petroleum or forestry resources] will be published by the Ministry in charge of the relevant resource within sixty (60) days of its entry into force.  3 – The publication will be done in the Official Journal, on the website of the relevant Ministry, in one or more specialized magazines, and in at least two daily newspapers with large circulation.  Timor Leste Petroleum Act 30 – (1)(a) The Ministry shall make available to the public: (i) copies of all [Access Authorisations, Petroleum Contracts, Prospecting Authorisations or Seepage Use Authorisations] and amendments thereto, whether or not terminated; (ii) details of exemptions from, or variations or suspensions of, the conditions of [an Access Authorisation, a Petroleum Contract, a Prospecting Authorisation or a Seepage Use Authorisation] (iii) copies of all unitization agreements.
Other disclosures	174(8) - All geological, geophysical, geochemical and other technical petroleum data obtained during the petroleum operations as determined by the Inspectorate shall be provided directly to the national petroleum data bank of the Inspectorate as soon as such data are being obtained by any licensee or lessee. Such data shall not be confidential, except for data obtained under a petroleum	Peru Organic Hydrocarbons Law 37 – The Contractor is obliged to keep PERUPETRO S.A. permanently advised as regards his operations. All the studies, data and information, whether processed or unprocessed, obtained by the Contractor and the Subcontractors, shall be supplied to PERUPETRO S.A.  The Contractor has the right to use the said information and data for purposes of developing them and to prepare the



			prospecting license for a period of 5 years or until such time the exploration period ends or the related acreage is relinquished, whatever is the earlier date. With respect to petroleum exploration licenses the Directorate may agree to a period of confidentiality where the licensee obtains the data for the main purpose of selling this data to interested parties. All data in the national petroleum data bank shall be accessible to any interested person under such terms as may be determined by the Inspectorate.	reports, which other authorities may request, from him. He, furthermore, has the right to prepare and publish reports and studies using such information and data.  The Contractor is obliged to present the technical and economic information of his operations to OSINERG in the form and terms set forth in the Regulation. Said information shall be of public availability.
Confidentiality clauses	SECTION(1) Confidentiality clauses or other clauses contained within any licenses, leases, agreements or contracts for the exploration and production of petroleum or in any other contract or legal instrument between the state and any company, that are for the purpose of preventing access to information and documents by third parties in respect of- (a) royalties; (b) bonus payments of whatever sort; (c) taxes; and (d) any other financial matters that directly affect revenues derived by the state from the exploration and production of petroleum, including but no limited to production costs of the operating partner, shall be null, void and of no effect. (2) Subsection (1) of this section shall not apply to proprietary industrial property rights owned by any of the parties to a licence, lease, agreement or	SECTION(1) Subject to the provision in subsection (3) of this section of the Act or the provisions of any other relevant law, confidentiality clauses or other clauses contained within any licenses, leases, agreements or contracts for upstream petroleum operations that are for the purpose of preventing access to information and documents by third parties in respect of any payments of: (a) royalties, (b) fees and bonuses of whatever sort, Shall be null, void, and of no effect. (2) Subsections (1) and (4) of this section shall not apply to proprietary industrial property rights owned by any of the parties to a licence, lease, agreement or contract to which the said subsections (1) and (4) apply, which shall be exempted from the scope of mandatory disclosure to the extent that confidentiality in such	173(1) - Confidentiality clauses or other clauses contained within any licences, leases, agreements or contracts for upstream petroleum operations that are for the purpose of preventing access to information and documents by third parties in respect of any payments of:  (a) royalties; (b) fees and bonuses of whatever sort; and (c) taxes shall be null, void and of no effect.  (2) Subsections (1) and (4) of this section shall not apply to proprietary intellectual property rights owned by any of the parties to a licence, lease, agreement or contract to which the said subsection (1) and (4) applies, which shall be exempted from the scope of mandatory disclosure to the extent that confidentiality in such cases is protected by any law in force in Nigeria relating to the freedom of	Liberia Model Mineral Development Agreement Confidential Information does not include: information that [] is mainly of scientific rather than commercial value, such as geological or geophysical data relating to areas in which the Company no longer holds a valid exploration license and has not designated as a Proposed Production Area. This Agreement is not confidential, and the Company is not entitled to confidential treatment of information relating to the timing and amount of royalties and other payments specifically due under the terms of this Agreement, or of Taxes and Duties payable by the Company or the rates at which such royalties, other payments or Taxes and Duties become due or are assessed, or information that is necessary to compute the amount of such royalties or other payments becoming due.



contract to which the said subsection (1) applies, which shall be exempted from the scope of mandatory disclosure to the extent that confidentiality in	cases is protected by any law in force in Nigeria relating to the freedom of information, or by any treaty obligations of Nigeria under	information, or by any treaty obligations of Nigeria under international law.  (3) The question of whether	
such cases is protected by any law in force in Nigeria relating to the freedom of information, or by any treaty obligations of Nigeria under international law. The question of whether information or documents are proprietary industrial property rights and within the ambit of subsection (2) of this section shall be decided by the Directorate and that decision shall be final.	international law. [Subsections 3 and following missing]	information or documents are proprietary intellectual property rights and within the ambit of subsection (2) of this section shall be decided by the Directorate. The Directorate shall seek the views of the relevant parties prior to making any such decision.	

## Objective 5. Clarity on revenue flows

Issue	Presidency Bill	Senate Draft	IAT memo	Best practice
Calculation and assessment of	39(n) - [The Inspectorate shall] compute, determine, assess and ensure	29(m) – [The Inspectorate shall] compute, determine, assess and	39(2)(e) – [The Inspectorate shall] compute, determine, assess and	
payments	payment of royalties, rentals, fees, and other charges as stipulated in this Act and any regulations made hereunder.	ensure payment of royalties, rentals, fees, and other charges as stipulated in this Act and any regulations made hereunder.	ensure payment of royalties, rentals, fees, and other charges for upstream petroleum operations as stipulated in this Act and any regulations made hereunder;	
Collection of payments				
Accounts and revenue paths			333(7) Any rents [for petroleum exploration, prospecting, and mining licenses] imposed under this section shall be verified by the Inspectorate and be paid to the Federation Account.	
			335(7) Any royalties shall be	



determined by the Inspectorate and be paid to the designated account of the Federation Account.
396(3) The National Oil Company shall deposit any signature bonuses in the account established for that purpose by the Inspectorate and such signature bonuses shall be paid to the designated account of the Federation Account and any production bonuses shall be retained by the National Oil Company.

### **Objective 6. More Oversight of NNPC Corporate Governance**

Issue	Presidency Bill	Senate Draft	IAT memo	Best practice
NNPC Audit	147(2) Information relating to the	134(3) The information relating to	89(2) Information relating to the	Governance Benchmark #4 – Accountability
	operations and activities of the National	the operations and activities of the	operations and activities of the	of decision-making and performance
	Oil Company shall be prepared and	National Oil Company shall be	National Oil Company shall be	provides assurance to society that decision-
	disclosed in accordance with high	prepared and disclosed annually by	prepared and disclosed in	makers (individuals and institutions) are
	quality international standards of	means of an annual report in	accordance with high quality	identified and that their performance, is
	accounting and financial and non-	accordance with high quality	international standards of accounting	assessed objectively. Accountability requires
	financial disclosure requirements.	international standards of accounting	and financial and non-financial	clear delegation, capable institutions and
	(3) An annual audit of the National Oil	and financial and non-financial	disclosure requirements.	mechanisms of enforcement.
	Company shall be conducted by an	disclosure requirements.	(3) An annual audit of the National	4.3. The NOC has internal audit functions
	independent, competent, experienced		Oil Company shall be conducted by	(conducting financial, physical and process
	and qualified auditor that shall be		an independent, competent,	audits) which report to the board.
	accountable to the shareholders and		experienced and qualified auditor	4.4. The NOC is subject to regular,
	shall provide an external and objective		that shall be accountable to the	functionally independent audited reports
	assurance to the board and		shareholders and shall provide an	and accounts prepared to international
	shareholders that the financial		external and objective assurance to	accounting standards, such as the IFRS
	statements fairly		the Board and shareholders that the	(International Financial Reporting
	represent the financial position and		financial statements fairly represent	Standards).
	performance of the National Oil		the financial position and	4.5. NOC performance is benchmarked in a



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	Company in all material respects.		performance of the National Oil	way that demonstrates relative as well as
	(4) External auditors shall be		Company in all material respects.	absolute performance i.e. functional
	accountable to the shareholders and		(4) External auditors shall be	performance against comparable
	shall owe a duty to the National Oil		accountable to the shareholders and	organizations.
	Company to exercise due professional		shall owe a duty to the National Oil	
	care in the conduct of the audit.		Company to exercise due professional care in the conduct of the audit.	Ecuador Special Law on the State Enterprise Petroecuador and its Subsidiaries11(b) - Without prejudicing its ability to conduct special investigations when it deems them appropriate, the Auditor General of the State will conduct mandatory annual audits of the financial statements and the economic exercises, in coordination with the Superintendent of Companies, for which the Executive President of Petroecuador will furnish the necessary financial statements by February 28 of each year, and the Auditor General will present the audit by April 30 of that year.  (d) – The Board of Directors of Petroecuador will contract with specialized private firms to conduct an external audit of the company.
Mid-year and		Mid-year reporting		Norway Petroleum Activities Act 11-8 – The
annual reports		139(1) - The National Oil Company		Board of Directors [of the National
annual reports		shall submit to the National		
				Company] shall render accounts for
		Assembly and the President a mid-		revenues and expenditure in respect of the
		year report of its operations and		State's participating interests. The Board of
		finances not later than 31 <sup>st</sup> August of		Directors shall also submit an annual report
		each year and an annual report of its		containing an overview of the participating
		operations, performance and audited		interests managed by the company,
		financial report of the preceding year		including a resource account.
		not later than 31st May of the		
		following year.		
		Annual Reports		
		139(2) - A summary of the annual		
		report and audited financial report of		
		the National Oil Company shall be		
		published on the website of the		



		National Oil Company for public notice not later than 31 <sup>st</sup> of September of each year.		
Shareholder rights	147(1) - Shareholders of the National Oil Company shall be entitled to Rights full disclosure about the National Oil Company, which disclosure shall include but not be limited to, material information on- (a) the financial and operating results of the National Oil Company. (b) National Oil Company objectives. (c) major share ownership and voting rights. (d) remuneration policy for members of the board and key executives, and information about board members (including their qualifications, the selection process, other National Oil Company directorships) and whether they are regarded as independent by the board. (e) related National Oil Company transactions. (f) foreseeable risk factors in National Oil Company activities. (g) issues regarding employees and other stakeholders. (h) governance structures and policies, ill particular, the content of any other corporate governance code or policy and the process by which it is implemented.	134(1) - Shareholders of the National Oil Company shall be entitled to full disclosure about the National Oil Company, which disclosure shall include but not be limited to, material information on- (a) the financial and operating results of the National Oil Company, which shall be submitted to the Commission no later than six months after the operating year; (b) National Oil Company objectives. (c) major share ownership and voting rights. (d) remuneration policy for members of the board and key executives, board. (e) all National Oil Company transactions. (f) foreseeable risk factors in National Oil Company activities. (g) governance structures and policies, in particular, the content of any other corporate governance code or policy and the process by which it is implemented.	89(1) - Shareholders of the National Oil Company shall be entitled to full disclosure about the National Oil Company, which disclosure shall include, but not be limited to, material information on: (a) the financial and operating results of the National Oil Company; (b) National Oil Company objectives; (c) major share ownership and voting rights; (d) remuneration policy for members of the board and key executives, and information about board members (including their qualifications, the selection process, other National Oil Company directorships) and whether they are regarded as independent by the board; (e) related National Oil Company transactions; (f) foreseeable risk factors in National Oil Company activities; (g) issues regarding employees and other stakeholders; and (h) governance structures and policies, in particular, the content of any other corporate governance code or policy and the process by which it is implemented.	